

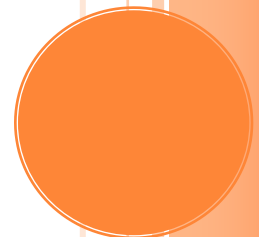
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# COUNTY OF FRANKLIN, PA HUMAN SERVICES PLAN

*2012/13 Block Grant Pilot County*

This plan details the County's service delivery role in the areas of child welfare, juvenile justice, homeless assistance, drug and alcohol, intellectual disabilities and mental health. Created through a collaborative process utilizing local needs data and involving a cross-section of community stakeholders, the goal of this plan is to provide a comprehensive continuum of human services for residents in the least restrictive setting appropriate to their needs.

Richard Wynn, Human Services Administrator  
10/31/2012



# County of Franklin, PA Human Services Plan

## *2012/13 Block Grant Pilot County*

To develop this Human Services Plan, the County of Franklin, PA (herein after referred to as “County”) utilized a comprehensive, collaborative framework that included all levels of the county’s human service systems. This plan details the County’s service delivery role in the areas of child welfare, juvenile justice, homeless assistance, drug and alcohol, intellectual disabilities and mental health. The format of this plan aligns with the format contained in the Department of Public Welfare Commonwealth of Pennsylvania Bulletin Number 2012-1, titled “FY 2012/13 County Human Services Plan Guidelines.”

### 1. Public Hearings

The Board of Commissioners approved the County’s Human Services Plan, as illustrated by their signatures found in Appendix A – Assurance of Compliance.

Pursuant to the Sunshine Act, 65 Pa.C.S. 701-716, the County Commissioners conducted two public hearings to receive input on the Human Services Plan detailed in this document. Public meetings were held at 10:00 a.m. on October 23<sup>rd</sup> and 10:00 a.m. on October 30<sup>th</sup>. Appendix C contains the proof of publication and summaries of the public meetings.

“How can we be expected to pick certain human services over others when there is such great need throughout all of the programs?”

-- County Planning Team Member and local pastor/professor

### 2. Waiver

The County is not requesting a waiver at this time.

### 3. County Planning Team and Needs Assessment

Planning team members included county staff and administrators as well as service providers and other key community stakeholders. Appendix D includes a comprehensive list of the members of the planning team and their affiliations. The County team members used an iterative planning process that began with a department-by-department review of current services and budgets, as well as suggestions for budget realignment for an 80 percent expenditure rate. Department administrators then provided suggestions on best ways to utilize the flexible funds, with a focus on cross-systems collaborative and interagency-coordinated initiatives. Staff also provided local needs, services, and outcomes data as available. After staff reviews and clarifications, County planning team members offered suggestions and comments and made decisions that fall into one of two categories. First, the County planning team identified enhancements to current activities and initiatives designed to increase the quality of cost-effective, and efficient, services; this document details those decisions. In addition, the County planning team identified future additions or enhancements to human services that, due to complexity and/or timing, are beyond the scope of this initial effort but will be addressed in future plans. From a planning perspective, this second 'future' category is heartening because it suggests that County planning team members value the planning process and wish to continue engaging in future processes.

One of the suggestions for future plans included an initiative aimed at enhancing the local needs, services delivery, and consumer outcomes data. During this process, County planning team members acknowledged that the existing data lacks the breadth and depth to make critical decisions regarding comprehensive human services initiatives that are responsive to local needs and the current service delivery environment. The County planning team also acknowledged that establishing sufficient quantitative and qualitative data for planning purposes of this nature requires more thought and time than the current deadline affords. The County planning team also desires to establish an objective decision-making framework that incorporates needs, outcomes and values when developing future human services plans.

The process for drafting the Block Grant Plan yielded benefits beyond what was expected. By collaborating as a County planning team to receive input and develop this plan, each participant gained insight into each other's "part" in human service provision in the County. The team more accurately envisioned the 'whole picture' because they better understood each other's role. The process also yielded more empathy among planners. At a recent meeting, Reverend Diaz, a college professor who serves on the Drug and Alcohol Advisory Board, commented that the challenge of deciding which programs to augment, and how much to provide, seemed almost too daunting. After listening to the status of human service programs and the level of met and unmet needs, he wondered, "How can we be expected to pick certain human services over others when there is such great need throughout all of the programs?" This profound question prompted great discussion regarding development of a decision-making framework that takes into consideration

**"Understanding outcomes of consumers receiving current services will better enable us to plan cost-effective and efficient services."**

**-- County Planning Team Member and health provider representative**

service provisions, consumer outcomes, and values in order to make objective decisions during critical moments. At this point, Ann Spottswood, a planning member and Endowment Manager for Summit Health, noted that, "Understanding outcomes of consumers receiving current services will better enable us to plan cost-effective and efficient services."

#### 4. Human Services Narrative

Created through a collaborative process utilizing local needs data and involving a cross-section of community stakeholders, the goal of this plan is to provide a comprehensive continuum of human services for residents in the least restrictive setting appropriate to their needs. Franklin County collaborates as a joinder with Fulton County in 4 of the 7 funds included in the Block Grant. Both counties have longstanding Human Services Administrative models. We anticipate that the Block Grant will in the future allow funds to complete integrated data project.

**Mental Health (MH) Services**

SERVICE CATEGORY	CATEGORY DESCRIPTION	CONSUMER OUTCOME	SERVICES AVAILABLE	TARGET POPULATION  (Adults, Older Adults, or Trans-Age Youth)
Treatment	Alleviating symptoms and distress	Symptom Relief	Family Based Services  Inpatient  Extended Acute Care  Outpatient  Respite  Psych evals including persons released from Franklin County Jail  Danville State Hospital  BHRS  LTSR  Mobile Mental Health	At risk families       All families in MH  At risk families  Individuals with no insurance     Children 0-18 w/a mental health illness  adults

Crisis Intervention	Controlling and resolving critical or dangerous problems	Personal Safety Assured	<p>Crisis intervention</p> <p>Delegates</p> <p>Disaster Crisis Outreach &amp; Referral Team</p> <p>Critical Incident Stress Management Team</p>	<p>All residents</p> <p>Individuals who are involuntarily committed</p> <p>Emergency/Disaster Victims</p>
Case Management	Obtaining the services consumer needs and wants	Services Accessed	<p>Administration</p> <p>Resource Coordinator</p> <p>Intensive Case Management</p> <p>Jail Diversion</p> <p>Forensic Peer Specialist</p>	<p>Individuals needing support</p> <p>Individuals with Serious Mental Illness</p> <p>Individuals with Serious Mental Illness</p> <p>Individuals with mental illness or co-occurring who present before the court</p> <p>Individuals incarcerated and continues upon discharge</p>
Rehabilitation	Developing skills and supports related to consumer's goals	Role Functioning	<p>Social Rehabilitation</p> <p>Psychiatric Rehabilitation</p>	<p>adults</p> <p>adults</p>

Enrichment	Engaging consumers in fulfilling and satisfying activities	Self Development	Vocational Services-  Voc. Rehab  Supported employment  Transitional employment	Community (individuals 18 years of age and older)
Rights Protection	Advocating to uphold one's rights	Equal Opportunity	Administrator's office	Community
Basic Support	Providing the people, places, and things consumers need to survive (e.g., shelter, meals, healthcare)	Personal Survival Assured	Community Supported Living Program  Shelter care (homeless)  Full Care Group Home  DeafLink  Specialized Community Residence  Transportation  Transitional Living  Independent Living	Homeless          Hearing Impaired          18 years and older  Dependent Youth

Self Help	Exercising a voice and a choice in one's life	Empowerment	Certified Peer support services  Student Assistance Program (SAP)  Children Adolescent Service System Program (CASSP)	Adults  Students at Risk
Wellness/ Prevention	Promoting healthy life styles	Health Status Improved	Help Line (Warm Line)  Community Support Program  Community Psychiatric Nurse  Community Recovery Education	Community  Community  CHIPPS residents & community  Community
Other	Anything not addressed above	Specify	Individual/Family Satisfaction Team	Individuals & Families

SERVICES: Table 1, below, identifies services available to residents with a qualifying diagnosis. The table includes a brief description of each service category. It also includes information regarding consumer outcomes, specific services available under each category. The last two columns detail the funding sources utilized to provide these services as well as the target population. The narrative following the table specifically addresses services for transition-age youth, Jail Diversion, and individuals who will be discharged from state hospitals.

Table 1. County Mental Health Services

**Transitioning Youth:** With the close of the 2010-2011 fiscal year, MH/ID was available to develop a transitional housing program focusing on the needs of transition age (18-26) and the forensic population. The committee agreed to start with three apartments to ensure quality of the treatment team composition and available supports. The purpose of the program is to provide a transition to independent living to young adults and individuals re-entering



the community from incarceration. The goal is to reach ten apartments by the year 2014.

The MH Housing Director leads a partnership of housing agencies and providers, including: New Visions, Franklin County Homeless Shelter, New Hope Homeless Shelter, Franklin County Jail, Maranatha Ministries, the Franklin County Housing Authority, Borough of Chambersburg, Franklin County Planning Commission, Cold Weather Drop In Shelter, Individuals, Parents, Faith-Based Groups, Program Planning, Franklin County Adult Services (who is this?), and the United Way of Franklin County. By working in this collaborative setting, the Housing Partnership has identified the following priorities:

- Create more housing/new housing and supports for people with mental illness who are homeless/near homeless and mentally ill ex-offenders.
- Create more transitional and permanent housing in our area and continue to work with partners to enhance these services, most notably for transition age youth.

Jail Diversion: Created in 2009 through a grant from the Pennsylvania Commission on Crime and Delinquency (PCCD), the Jail Diversion Program serves approximately 30 people a year. The Diversion Program links justice-involved individuals with a serious mental illness and often co-occurring (substance abuse) disorders with community-based treatment, services and/or support systems. Jail Diversion participants have an open case with Franklin/Fulton County MH/ID and receive case management services, such as ICM, RC or ACM. Participants are referred to community health providers to address their mental health needs to include psychiatric evaluations, medication management, etc. The Jail Diversion Participants also receive Certified Peer Specialists for peer-to-peer support. Along with mental health services, participants receive other support and assistance, including housing, medications, birth certificates, etc. Some participants receive assistance for first month rent or security from the PATH grant. The Salvation Army and other local agencies provide financial assistance to pay the full cost or co-pays of medications. By referring to County programs and providing support, the

Access to medicine and treatment, as well as housing, are critical issues for justice-involved County residents with mental illness.

Jail Diversion program utilizes the resources available so each participant can live successfully in the community.

To ensure that the Jail Diversion program is meeting the local need, inmates of the Franklin County Jail who have mental health challenges are surveyed. The survey assesses their needs during and after release from incarceration.

The survey results indicate the following crucial issues facing inmates post-release:

- Access to mental health treatment including medication
- Affordable housing
- Staying drug and alcohol free

The Jail Diversion implementation team continues to hone the program based on these surveys and staff feedback. Recent efforts have focused on the lack of affordable and appropriate housing options that continues to be a barrier to the timely release of incarcerated individuals. This is especially true for individuals with felony histories along with sex offenders and arsonists. The Franklin County Jail has connected with the New Hope Shelter to provide a home plan for individuals who are otherwise eligible for release but remain jailed due to the lack of an approved home plan. New Hope Shelter has agreed to provide shelter for these individuals for 90 days.

Individuals Discharged from State Hospitals: The County MH case managers consult with the treatment team at the state hospital prior to an individual's discharge. Through the Community Support Plan (CSP) development process, the case manager refers individuals to the appropriate community based services including residential, outpatient mental health, employment, representative payee, case management, etc. The goal of the service coordination is to support their transition back into the community and support their ongoing recovery.

COMMUNITY DATA AND INDICATORS: The MH program currently tracks the following indicators:

- **Number of individuals served in state hospital settings this calendar year is 8 people.** One person has been discharged.
- **Number percent of youth served in residential treatment facilities is 0.6 (Franklin) and 0.8 (Fulton).**

## **Intellectual Disability (ID) Services**

SERVICES: The County's Intellectual Disabilities (ID) Program partners/ collaborates with the following agencies to foster better services and to not duplicate services.

- All county School Districts
- LICC for Early Intervention
- CASSP
- Office on Aging: Franklin, Fulton, Huntington, Bedford, Somerset
- OVR

Franklin/ Fulton County provides services to individuals with intellectual disabilities using both waiver and base funding. The majority of services for individuals with intellectual disabilities are paid for with waiver services money. Below is a breakdown of the financial resources and the services they provide.

### **Waiver Services amount was \$13,284,082.24 for 2011-2012 per DocuShare**

- Provides all services including Residential, Supports Coordination, Day Programming, Employment, Respite, Companion, Home and Community Habilitation, Nursing, etc for 248 people through the Consolidated and P/FDS Waiver.

### **Waiver Administration amount is \$456,575 for Franklin Co and \$43,301 for Fulton Co**

- Provides salary and benefits for Program Specialists
- Provides Training, office supplies, etc...
- Provides AWC and OHCDS Administration Costs

### **Base Administration amount is \$128,952 for Franklin Co. and 14,328 for Fulton Co.**

- Provides the same as above costs for Waiver Admin
- Provides funding for Incident Investigations and Riverside Associates

**Base Services Amount is \$613,029.60 for Franklin Co. and \$68,114.40 for Fulton Co.**

- Provides services for 65 people with Intellectual Disabilities (59 in Franklin Co. and 4 in Fulton County and 2 out of Franklin county residents with placements out of county) in 2012- 2013.
- Provides Service Coordination Services to those who are not Medical Assistance eligible.
- Provides Programs such as personal care, Social/ Recreation and Transition to Adult Life.
- Services provided are
  - Respite: 24 people (22 Franklin and 2 Fulton)
  - Supported Employment: 23 people (22 Franklin and 1 Fulton)
  - Residential placement: 2 people who are Franklin county residents with placements out of county
  - Prevocational Services: 7 people (Franklin County only)
  - Transitional Work: 6 people (Franklin County only)
  - Behavioral Supports: 2 people (1 Franklin county resident with placement out of county and 1 Franklin County)
  - Family Aide: 19 people (Franklin County only)
  - Transportation: 4 people (3 Franklin and 1 Fulton)
  - Community Habilitation: 2 people (1 who is a Franklin county resident with placement out of county and 1 Franklin)

**Independent Monitoring For Quality (IM4Q) amount is \$38,582 for Franklin Co & \$3828 for Fulton Co.**

- This is a statewide program that has people with Disabilities or Family members interviewing people with Intellectual Disabilities as to their satisfaction with Services.
- The State uses this data for the ODP Quality Management Plan. The expectation for the Counties is to analyze this data and use the information on the required County Quality Management Plan.
- Any issues brought to light during the IM4Q interviews are dealt with by the Supports Coordinators in a timely manner. This is called “Closing the Loop”. Any health or safety issues are brought as an urgent concern and dealt with immediately.
- The IM4Q program is a monitoring step to make sure people receiving services are safe, healthy and satisfied with their life.

## Health Care Quality Unit (HCQU)

- Franklin/ Fulton Counties request money from Cumberland County as they are our regional lead for services provided by the HCQU. The amount requested is \$18,245.70 with the 10% cut.
- This resource provides training to providers, Supports Coordinators and staff. They also are a resource for providers, individuals and Supports Coordinators.

Franklin/ Fulton County Intellectual Disabilities Program plans to continue to fund the services for existing individuals with Intellectual Disabilities in 2012- 2013. They plan to continue to provide the mandates as written in the AE Operating Agreement. They also will continue to fund the IM4Q program as set by the State. ODP has a Waiting List Initiative that will address the graduates from June 2012. They should all receive a waiver slot to fund their services. Per the Prioritization of Need List (PUNS), there are 15 people graduating in June 2013. If the waiting list initiative is renewed, they will all have waiver slots. If waiver slots are not available, then Franklin/ Fulton County funds what is needed through base dollars which is usually some type of day program, employment and/or transportation. Three of these individuals are already receiving base funding. There are two individuals who are aging out of EPSDT. They should both receive waiver slots and not need base funding. In 2012- 2013, there is one person in jail. At this time, there is not a definite release date. There is one person in an Approved Private School (APS) who is base funded and will remain at this school as it provides the best quality of care to meet his needs. There are no individuals in Residential Treatment Facilities or with Children and Youth who will age out in 2012- 2013. There is also no one scheduled for discharge from a state center in 2012- 2013.

COMMUNITY DATA AND INDICATORS: The ID program currently tracks the following indicators:

- **Number of base funded/ block grant funded individuals is 65** people (59 in Franklin County, 4 in Fulton County and 2 Franklin county residents with placements out of county)
- **Number and percent of individuals in State Centers is 3** people in State Centers which is 0.6% of people served.
- **Number of people avoiding higher level of placement cost by using base funding is 63** people. People who are using base funding are funded so they can remain in their family home using natural supports. For example, a family may need a family aide to keep their son/daughter in their home. If this service was not provided, then that individual would need residential placement which is higher cost. Another example is that an individual may need supervision during

the day to protect their health and safety. They either get supported employment or other support to work during the day. Without this assistance, the individual would need someone at home with them and one parent may need to quit their job. There are 2 people in base funded residential placement. All the others have supports so they can remain in the family home.

- Information on increased employment opportunities:
  - Transition to Adult Life program is base funded. This program helps high school students with disabilities to connect with community resources whether they be Intellectual Disabilities Resources or other Disability Resources. It also stresses Employment First before looking at higher cost day programming. They help students to gain employment that will extend beyond graduation.
  - Supported Employment: This service helps people with Intellectual Disabilities obtain and continue community jobs. It is both base and waiver funded.
  - Prevocational and Transitional Work Services help people with Intellectual Disabilities gain skills and experience needed to work in community employment. It is also both base and waiver funded.
  - Every year Franklin/ Fulton Co Intellectual Disability programs partners with the school and other agencies to promote a Transition Expo. This expo provides individuals with information on employment and the agencies that provide the service. It is neither base or waiver funded.
  - Franklin/ Fulton County has committed to increasing Community Employment for individuals with Intellectual Disabilities through their Quality Management Plan. There is a QM goal to increase the number of people employed in the community.
- Information on increased life sharing/ family living opportunities.
  - Currently, Franklin/ Fulton Co. have 31 individuals living in life sharing/ family living homes. All are currently waiver funded.
  - There are currently 8 openings that are licensed for life sharing/ family living that are not filled. So, Franklin/ Fulton has more homes for life sharing available than individuals that choose life sharing and have a waiver or available funding.

The County's Transition Expo provides information on employment opportunities and agency support.



- Franklin/ Fulton County has committed to maintaining the level of Life Sharing for individuals with Intellectual Disabilities through their Quality Management Plan. There is a QM goal to maintain the number of people in Life Sharing Homes. 32% of people in residential placement are in Life Sharing Homes.

### **Homeless Assistance**

**SERVICES:** The County provides a continuum of services to homeless and near homeless individuals and families residing within Franklin County. The County currently participates in and offers various services for residents who are homeless or imminently facing homelessness. Allocated funds are utilized in conjunction with other County and grant funding currently available for the same services.

A Local Housing Options Team (LHOT) is currently active in the county. Participants of the LHOT team currently include, but are not limited to, staff members from Women In Need (WIN), New Hope Shelter, South Central Community Action Plan, Maranatha Ministries, Projects for Assistance in Transition from Homelessness, Franklin County Shelter for the Homeless, Waynesboro Human Services, and Mental Health and Intellectual Disabilities. Various members are also participants of the local Continuum of Care (RHAB #507) for homeless services. These stakeholders are able to provide valuable information and feedback regarding the homeless and near homeless population in our rural area.

The Franklin County Shelter has 18 beds available for homeless individuals for occupancy in their program. The Franklin County WIN Shelter has a total of 16 beds available for victims of domestic violence. The New Hope Shelter can house 30-35 individuals in their homeless shelter consecutively. Maranatha's Cold Weather Drop-In Shelter can house 20 individuals per night, December through April.

MH/ID receives funding through two Supportive Housing Projects and a Shelter Plus Care program to subsidize housing for 30 chronically homeless individuals with a diagnosed serious mental health illness on an ongoing monthly basis. The 30 participants are also provided with supportive services as well as case management. MH/ID also subsidizes rent for six individuals on an ongoing monthly basis through a Housing Expansion and Transitional Housing program. Projects for Assistance in Transition from Homelessness (PATH) is able to assist homeless or near homeless individuals diagnosed with a serious mental health illness in their transition to stable housing through rental assistance or security deposit and case management services.

The County has a greater understanding of rural homelessness thanks to the efforts of the dedicated LHOT team, which includes consumer advocates.

Franklin County actively participates in the annual Point-In-Time count. Traditionally, zero homeless individuals are found during the annual Point-In-Time counts. During the optional August 2012 count, 19 homeless individuals were found. The increase of individuals found can be attributed to the greater understanding of rural homelessness as well as the dedicated participants of the LHOT team.

Considering the bed availability and the 19 homeless individuals found during the August 2012 PIT count, our county continues to demonstrate a chronic unmet need for assisting those who are homeless or at imminent risk of homelessness. It is for these reasons that the County is proposing to provide additional funding to supplement the current HAP funding in our county. Approximately 30 families will receive case management services and funding for rental assistance or security deposit with the additional \$15,000 to end or prevent homelessness. Roughly 206 families received rental or security deposit assistance in fiscal year 2011-2012.

The 2011 Emergency Shelter Grant provided personnel costs for security staff at two homeless shelters - SCCAP in Chambersburg and New Hope in Waynesboro.

### **Child Welfare**

**SERVICES:** The Franklin County Children and Youth Service (FCCYS) is the local public child welfare agency that has the responsibility for ensuring that the children of Franklin County are safe and receiving the essentials of life. The agency provides services to any child from birth to 18 years of age who has been abused, neglected, exploited, is incorrigible and/or truant and their families. Services are provided to families who request and voluntarily accept services or who have been ordered to participate in services by the Franklin County Courts. Services are designed to promote the well being of children and their families. These are specialized services dealing with the problems of children whose families need help in caring for them. Reports involving abused, neglected, exploited or truant/incorrigible children are investigated and in-home services and/or placement services are provided to families who meet Children & Youth legal criteria. Children and Youth can help intervene in family disputes and crises; however, Children and Youth do



not have the authority to determine, mediate or change Court-ordered custody or visitation agreements. Government intervention is justified when the family cannot, or will not, provide for the child's safety and/or basic needs. Placement of a child by Children and Youth can only occur if ordered by the Juvenile Court.

FCCYS provides an array of services (either in-house or through private contracted providers) to accomplish the goals set forth above.

FCCYS does not utilize Child Welfare Special Grants to supplant funding in the Needs Based Budget. The agency utilizes the "Special Grants" to fund two (2) required practices of the Pennsylvania Permanency Practice Initiatives – Family Group Decision making (FGDM) and Family Development Credentialing (FDC).

Caseworkers and other workers in other systems who have been trained in the FDC curriculum are better prepared to meet and resolve the complex issues our clients face. FDC is also an opportunity to network with other professionals and form valuable working relationships.

FGDM gives the family the opportunity to formulate a plan, with the assistance of a community support system that will further reduce the need for out of home placements and/or re-entry into the system.

Franklin County is a Phase II County in the Administrative Office of Pennsylvania Courts (AOPC) Office of Children and Families in the Courts' (OCFC) Permanency Practice Initiative (PPI). Two (2) of the required programs that must be provided are Family Development Credentialing (FDC) and Family Group Decision Making (FGDM). All other PPI initiatives have been fully implemented in Franklin County. FGDM and FDC are utilized in coordination with existing services to children.

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The following, has been approved for FCCYS to provide FGDM and FDC in FY 2012/2013:

Special Grant	Certified Amount 12/13	Share	FCCYS Cost Per Unit	Number of Units to be provided
FGDM	\$49,967	State: \$47,469	\$2,995 per conference	16 families
		Local: \$2,468		
FDC	\$12,600	State: \$11,970	\$1,200 per participant	10 Participants (One class)
		Local: \$630		

The amounts reflected above are a significant decrease over past fiscal years.

#### Youth and Family in the County Have a Role and Voice in Decision Making.

The engagement and active involvement of the youth and family in case planning is essential to the positive change and growth of the youth and family involved in services with the agency. The family joins the agency in the planning process and receives information regarding the services to their children in the development of the Family Service Plan, along with all family members involved with their children. The agency utilizes intervention strategies identified in the Family Service Plan, that allow the children to remain safe and free from risk of harm in their own family environment.

The strength based, family empowerment, and inclusiveness philosophy of FGDM and FDC will continue to complement our existing practices.

#### The County Provides a Continuum of Care that Prevents Out-of-Home Placements and Re-entry into the Child Welfare System.

The mission of the agency is that all children, who come to the attention of the Child Welfare system in Franklin County, have permanency in their living situations and continuity of their family relationships and connections. An agency caseworker is assigned in order to assist and support the parents' efforts to ensure the safety and well-being of their children. Case workers can assist in securing necessary medical, dental, mental health appointments and treatment, and help parents effectively and safely supervise and discipline their children. Caseworkers also ensure that the family is meeting children's educational and basic needs of stable food, clothing and shelter.

## The County Provides a Continuum of Care that Supports Timely Reunification of Families.

Substitute care is meant to be temporary. Removal of the child from his/her home is traumatic, and every effort is made to utilize kinship caregivers while parents work toward reunification. Under the Adoption and Safe Families Act, permanency should be achieved before the time the child has been in out-of-home placement for 12 months.

The implementation of the ABC visitation program (funded through a Time Limited Reunification Grant) for parent modeling and education continues to improve reunification efforts. The agency has successfully utilized Family Group Decision Making in order to prevent placement and to aid in the speedy transition of children out of foster care. It remains to be the priority of the agency to move children home or toward adoption in compliance with the timelines and requirements of the Adoption and Safe Families Act. All children with the goal of reunification are scheduled for permanency hearings every three months. This frequent judicial oversight ensures that both the all parties are held accountable for substantive progress toward permanency.

When reunification occurs, the agency offers and continues to provide “after care” services for a minimum of 6 months, provided the family wants the extra agency support. This practice provides a continuity of caseworker for the child, their natural family, the foster parents and all providers.

Franklin County Children and Youth Service is working collaboratively with South Central Community Action Program (SCCAP) and Fulton County Services for Children in providing FDC. Our group has already credentialed three (3) classes of students. The current class will be credentialed in October 2012 and anticipate another class to start in January 2013.

FDC is a course for front-line staff that work directly with families. Staff may be from in-home service programs, foster care programs, residential programs, the Head Start Program, Children and Youth staff, Juvenile Probation staff, etc.

Franklin County has found FDC to be an expensive initiative. However, in working with Fulton County and our partners in MH/MR and the social services field, we have been able to have three (3) cohorts complete the program and have a cohort going through the program now. We have used a combination of an ICSPS grant, “in-kind” support, registration fees and some agency support to fund the program.

COMMUNITY DATA AND INDICATORS: Data will be tracked in order to ensure that the agency is utilizing both FGDM and FDC to their fullest potential. At the present time FCCYS must operate the following software systems: Munis, CAPS, Xi-Tech, AFGARS, CPCMS

Data collection and analysis is a challenge for FCCYS; however, FCCYS did request additional funding and approval to hire a Program Specialist I to oversee child welfare required data entry, collection, analysis and submission of data in FY 2013/2014.

### **Drug and Alcohol (D/A) Services)**

#### **SERVICES:**

Franklin/Fulton County Drug and Alcohol program provides funding for all levels of care such as, inpatient detoxification, rehabilitation, partial, halfway house, medicated assisted treatment, intensive and outpatient therapy, and case management services for Franklin and Fulton County qualified residents. Currently there are four outpatient and one inpatient facility located in Franklin County and one outpatient clinic in Fulton. In fiscal year 2011-2012 the drug and alcohol department provided funding for 610 Franklin County residents and 107 Fulton County. Our staff alone completed 121 level of care assessments that were referred by a number of sources such as probation and mental health associations.

The State Department of Drug and Alcohol Programs began July 1, 2012. At that time they also implemented the new statewide STAR data system. STAR is used by all County entities and contracted providers throughout the state.

It was noted in the planning process that ACT 152 has been historically under spent. Additionally, Franklin/Fulton Drug & Alcohol, TMCA, and CBHNP have partnered to ensure that users of Inpatient Substance Abuse Services will be applied for Medicaid and upon determination of Medicaid approval could become BHMCO members on date of inpatient admission to aid in ensuring continuity of treatment and payment for the member (otherwise known as Expedited Plus Plus). As a result, this process will allow us to move 20% of the ACT 152 allocation into other program areas.

Since ACT 152 funding has been limited to inpatient services it has been used to supplement the existing funding streams when clients are eventually Medical Assistant eligible.

## **Human Services Development Fund (HSDF)/Human Services and Supports**

### **SERVICES:**

#### **Adult and Aging Services:**

The Human Services Development Fund has been over the last few years reduced by approximately 68%. Because of that, we have been only using our funding to support the Coordination of services in areas such as Information and Referral. It is expected as we mature in the block grant process that the areas of adult and aging services will be able to receive some funding for services that will be done in an integrated manner. For the years 2012-2013 the initial plan is to not use HSDF funding for adult and aging services.

#### **Interagency Coordination:**

Because Franklin County has had a history of direct and indirect allocation of Administrative costs for several years, we do not anticipate spending more dollars in the 2012-2013 other than for PACHSA dues and conferences as well as integrated human services training days. Should money come available for data integration and for the related staff position, we will expand in this area.

#### **Specialized Services:**

The block grant planning committee permitted the movement of \$20,000 into certain integrated prevention programming with emphases on the components of drug and alcohol and \$2,960 for cross systems Human Services Training days. The committee also recommended the continuation of Franklin County's 24 hour comprehensive Information and Referral which includes 211 services. In past years Franklin County has received an average of 2,398 contacts through our Information and Referral office and 660 through our contracted after hours provider.

I&R is an integral part of the overall human service sector. The Coordinator assists people who are in crisis and emergency situations and most significantly advocate on behalf of those individuals who are in need of additional support.

The Information and Referral Coordinator organizes and participates in a number of trainings and presentations throughout the year. The goal of the

presentations is to educate the community of the various services that are available throughout the County.

Training days is a two day professional event that is available for those that are involved in the Human Services field. In October 2012 an average of 208 people participated in a number of trainings that were provided.

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## Appendix A

**Fiscal Year 2012-2013**

### COUNTY HUMAN SERVICES PLAN

#### ASSURANCE OF COMPLIANCE

**COUNTY OF:** \_\_\_\_\_

A. The County assures that services will be managed and delivered in accordance with the County Human Services Plan submitted herewith,

B. The County assures, in compliance with Act 80, that the Pre-Expenditure Plan submitted herewith has been developed based upon the County officials' determination of County need, formulated after an opportunity for public comment in the County.

C. The County and/or its providers assures that it will maintain the necessary eligibility records and other records necessary to support the expenditure reports submitted to the Department of Public Welfare.

D. The County hereby expressly, and as a condition precedent to the receipt of state and federal funds, assures that in compliance with Title VI of the Civil Rights Act of 1964; Section 504 of the Federal Rehabilitation Act of 1973; the Age Discrimination Act of 1975; and the Pennsylvania Human Relations Act of 1955, as amended; and 16 PA Code, Chapter 49 (Contract Compliance regulations):

1. The County does not and will not discriminate against any person because of race, color, religious creed, ancestry, origin, age, sex, gender identity, sexual orientation, or handicap in providing services or employment, or in its relationship with other providers; or in providing access to services and employment for handicapped individuals.
2. The County will comply with all regulations promulgated to enforce the statutory provisions against discrimination.

#### COUNTY COMMISSIONERS/COUNTY EXECUTIVE

*Signatures*

*Please Print*

		Date:
		Date:
		Date:

## Appendix B

### HUMAN SERVICES BLOCK GRANT PROPOSED BUDGET AND SERVICE RECIPIENTS

<b>County:</b>	<b>ESTIMATED CLIENTS</b>	<b>PLANNED EXPENDITURES</b>
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#### **MENTAL HEALTH SERVICES**

ACT and CTT		
Administrator's Office	75	711,791
Administrative Management	555	425,140
Adult Developmental Training		
Children's Evidence Based Practices		
Children's Psychosocial Rehab		
Community Employment	65	231,397
Community Residential Services	25	782,200
Community Services	286	134,590
Consumer Driven Services		
Crisis Intervention	1,250	205,989
Emergency Services	275	41,338
Facility Based Vocational Rehab	25	65,183
Family Based Services	4	15,925
Family Support Services	10	10,358
Housing Support	55	154,661
Other		
Outpatient	75	186,140
Partial Hospitalization		
Peer Support	35	49,564
Psychiatric Inpatient Hospitalization	5	95,000
Psychiatric Rehabilitation	25	90,931
Social Rehab Services	200	260,078
Targeted Case Management		



	650	904,984
Transitional and Community Integration	100	83,673
<b>TOTAL MH SERVICES</b>	3,715	4,448,942

**INTELLECTUAL DISABILITIES SERVICES**

Admin Office	110	548,413
Case Management	68	38,019
Community Residential Services	2	98,812
Community Based Services	63	251,692
Other	60	38,250
<b>TOTAL ID SERVICES</b>	303	975,186

**HOMELESS ASSISTANCE SERVICES**

Bridge Housing		
Case Management	206	42,447
Rental Assistance	206	59,846
Emergency Shelter	43	15,000
Other Housing Supports		
<b>TOTAL HAP SERVICES</b>	455	117,293

**CHILDREN & YOUTH SERVICES**

Evidence Based Services		
Promising Practice	23	59,439
Alternatives to Truancy		
Housing		
<b>TOTAL C &amp; Y SERVICES</b>	23	59,439

**DRUG AND ALCOHOL SERVICES**

Inpatient non hospital		
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Inpatient Hospital	58	135,990
Partial Hospitalization		
Outpatient/IOP	226	68,969
Shelter/Transitional Living		
Client Related Services (Care and Case Management)		5,036
Medication Assisted Therapy		
Recovery Support Services		
<b>TOTAL DRUG AND ALCOHOL SERVICES</b>	284	209,995

***HUMAN SERVICES AND SUPPORTS***

Adult Services		
Aging Services		
Specialized Services	3,604	104,766
Interagency Coordination	340	5,152
<b>TOTAL HUMAN SERVICES AND SUPPORTS</b>	3,944	109,918

<b>COUNTY BLOCK GRANT ADMINISTRATION</b>		62,946
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<b>TOTAL COUNTY BLOCK GRANT</b>	<b>8,724</b>	<b>5,983,719</b>
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## Appendix C

### Proof of Publication State of Pennsylvania

AD # 0001294121-01

Attach Copy of  
Advertisement here

**The Public Opinion** is the name of the daily newspaper(s) of general circulation published continuously for more than six months at its principal place of business, 77 North Third Street, Chambersburg, PA 17201.

The printed copy of the advertisement hereto attached is a true copy, exactly as printed and published, of an advertisement printed in the regular issues of the said **The Public Opinion** published on the following dates, viz:

10/12/2012

#### NOTICE

The Franklin County Board of Commissioners will hold two public hearings for the purpose to review the County's Block Grant Plan and Process and receive public comment, on Tuesday, October 23, 2012 at 10:00 AM and Tuesday, October 30, 2012 at 10:00 AM to be held at the Commissioners Meeting Room located at 14 North Main Street, Chambersburg, PA.

FRANKLIN COUNTY  
COMMISSIONERS  
David S. Keller, Chairman  
Robert L. Thomas  
Robert G. Ziobrowski

#### COMMONWEALTH OF PENNSYLVANIA COUNTY OF FRANKLIN

Before me, a Notary Public, personally came Linda Smith who being duly sworn deposes and says that she is the Layout Supervisor of The Public Opinion and her personal knowledge of the publication of the advertisement mentioned in the foregoing statement as to the time, place and character of publications are true, and that the affiant is not interested in the subject matter of the above mentioned advertisement.

Sworn and subscribed to before me, on  
this 12 day of October 2012

*Sharon K. Wentz* } *Linda Smith*  
Notary Public

**RECEIVED**

OCT 18 2012

**FISCAL DEPT**

COMMONWEALTH OF PENNSYLVANIA  
Notarial Seal  
Sharon K. Wentz, Notary Public  
West Manchester Twp., York County  
My Commission Expires March 1, 2013  
Member, Pennsylvania Association of Notaries

The charge for the following publication of above mentioned advertisement and the expense of the affidavit.

Advertisement Cost	\$72.63
Affidavit Fee	5.00
Total Cost	\$77.63

## Appendix D

Planning Committee	
Name	Agency
<b>Jennifer Johnson</b>	MH- Housing Program
<b>Megan Shreve</b>	SCCAP
<b>Manny Diaz</b>	D&A Board member
<b>Karen Johnston</b>	Provider Rep (HCP)
<b>Amanda Black</b>	HSDF
<b>Traci Kline</b>	Aging
<b>Sherry Goertz</b>	MH/ID Board member
<b>Sheldon Schwartz</b>	MH/ID Board member
<b>Lori Young</b>	Mental Health
<b>Cori Seilhamer</b>	Mental Health
<b>Claire Hornberger</b>	MH/ID/EI
<b>Cassandra Rahauser</b>	Children and Youth
<b>Jean Snyder</b>	Fulton County Human Services
<b>Amy Hicks</b>	United Way
<b>Ann Spotswood</b>	Summit Health
<b>Carrie Gray</b>	Franklin County Grants
<b>Stacy Rowe</b>	Franklin County Fiscal Dept.
<b>Christy Russell</b>	Franklin County Fiscal Dept.
<b>Richard Wynn</b>	Franklin/Fulton D&A Program/HSA
<b>Jennifer Lipko</b>	Franklin/Fulton D&A Program/HSA

**Appendix E**  
**Meeting Minutes**  
**(In the process of being completed)**

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